

# ANNUAL REPORT

## FISCAL YEAR 2008

Profits benefit the Vermont Education Fund

In fiscal year (FY) 2008, the Vermont Lottery proudly celebrated the 30th anniversary of its first ticket sale on February 14, 1978. Lottery sales in the first year were \$1.7 million, while in FY 2008, sales were \$102 million.

When the General Assembly established the Lottery in 1977, after a statewide referendum, the Lottery's stated purpose in the enabling legislation was to **"produce the maximum amount of net revenue consonant with the dignity of the state and the general welfare of the people."** In support of this goal, the Vermont Lottery remains committed to contributing all proceeds to the Education Fund, while also strongly communicating the importance of responsible gaming.

Since the sale of the first ticket in February of 1978, the Vermont Lottery has produced over \$1.5 billion in overall sales. From those sales, over \$941 million has been returned to players in the form of prizes, over \$86 million has gone back to the local communities and been paid to local Lottery agents in the form of commissions, and over \$410 million has gone to the State of Vermont (Education Fund since FY 1999).

In FY08, there was a comprehensive public policy discussion in the Legislature about the Lottery, and its future. What we took from that discussion was awareness that the Lottery was expected to grow its contribution to the Vermont Education Fund, but not in ways that expand gaming beyond our long-standing responsible gaming principles.

The staff and Commissioners of the Vermont Lottery are proud of their past contributions to the State of Vermont, and look forward to increasing the contributions to the state's Education Fund in the next fiscal year, and beyond.



Martha H. O'Connor, Chair



Alan R. Yandow, Executive Director



**Vermont Lottery Commission**  
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(802) 479-5686 • Fax: (802) 479-4294 • [www.vtlottery.com](http://www.vtlottery.com)



1976

In a 1976 referendum regarding the establishment of a state lottery, 66% of those casting ballots voted in favor of the proposal. Based on those results, Public Act No. 82 was enacted by the 1977 General Assembly establishing the Vermont Lottery Commission. The Act also provided for termination of the Lottery on June 30, 1980, unless the 1979 Assembly authorized continuation.

1978

The Vermont Lottery Commission was granted \$250,000 in seed money, which was paid back in full to the state eighteen months later. It took the Lottery seven months from the Commission's inception to produce its first ticket, Green Mountain Game, which went on sale to the public on February 14, 1978. The game was based on a weekly drawing of numbers matched to preprinted numbers on a game ticket. The Lottery's first Instant ticket, Scratch'N Match, went on sale to the public on June 20, 1978.

1979

A steady rise in lottery ticket sales resulted in approval by the 1979 legislature to continue the mission of the Vermont Lottery. Authorization providing for indefinite continuation of the Vermont Lottery was subsequently passed by the 1981 General Assembly.

1998

Since its inception, all profits generated by the Vermont Lottery were dedicated for use by the state's General Fund. In July 1998, the Vermont Legislature mandated that all profits from the Lottery go to the state's Education Fund.

2008

The Vermont Lottery continued to be run by a small, efficient staff of professionals consisting of 21 full-time employees and five Commissioners. It is still one of the smallest staffs of any lottery in the United States, yet it generated \$101,985,237 in ticket sales during fiscal year 2008.

The Vermont Lottery Commission consists of five members appointed by the governor, with the advice and consent of the state senate. The members are appointed for a three-year term and may not have any pecuniary interest in any contract awarded pursuant to Chapter 14 of Title 31 V.S.A. The Commission is responsible for the public oversight and policies of the Vermont Lottery and no more than three Commission members may belong to the same political party.

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**Martha O'Connor**, Chair  
Brattleboro  
Term Expires 02/11

**Tom Scala**, Tri-State Chair  
Brattleboro  
Term Expires 02/10

**Virginia Barry**  
Barre  
Term Expires 02/09

**Arthur Ristau**, Vice Chair  
Barre  
Term Expires 02/10

**Richard Bailey**  
Hyde Park  
Term Expires 02/11

In fiscal year 2008, the Vermont Lottery offered nine different products to customers: Instant Games, Vermont Powerball, Tri-State Megabucks, Tri-State Paycheck, Tri-State Daily Numbers Games - Pick 3/Pick 4, Tri-State Fast Play, and the Tri-State New Year Millionaire Raffle. Vermont Lottery games are designed to provide fun and entertainment to a broad consumer base by offering an assortment of game options, multiple price points, a range of prize levels, varying odds, and a mixture of themes and play styles.

## Instant Games

Instant Games are sold by all licensed Vermont Lottery agents. Instant Games, also referred to as “scratch off” tickets are paper tickets with latex-covered play areas that instantly reveal if a player has won when scratched. In FY08, Instant tickets accounted for 75.8% of total Lottery product sales, the largest revenue source for the Vermont Lottery. Multiple games were on the market simultaneously offering players a variety of price points, play styles, prize levels, top prizes and themes. In FY08, Instant ticket cash prizes ranged from \$1 to \$200,000. The prize payout, which is the percentage of money that goes back to the player in the form of prizes, ranged from 64% to 75% per game, with an overall payout of 67.6%. This translates to approximately \$52.3 million won in prizes for the Instant product in FY08. The Vermont Lottery released 56 Instant Games in FY08. Of those games, 13 were \$1 games, 14 were \$2 games, 3 were \$3 games, 21 were \$5 games, 4 were \$10 games and 3 were \$20 games. 20 to 22 Instant Games were on the market simultaneously throughout the fiscal year.



draws were held on Wednesday and Saturday at 10:59 PM ET. Draws were aired in Vermont on WCAX at 11:00 PM ET. Powerball jackpots started at an annuitized \$15 million and reached \$365 million in FY08. There were no jackpot winners in Vermont.

## Tri-State Megabucks

Vermont, New Hampshire and Maine formed Tri-State Megabucks in 1985. The Megabucks game has changed several times since 1985 to create the game that players enjoyed in FY08. When the first draw was held on September 14, 1985, players selected six numbers from one to 30, and the odds of winning the jackpot were one in 593,775. A jackpot winner was paid in 20 annual installments. There was one draw per week which was held on Saturday night. The draw was shown on live television. In January 1986, the Megabucks game was changed to select six numbers from one to 36. The odds of winning the jackpot increased to one in 1.9 million. The draw was still held on Saturday night. In January 1988, the game was modified to select six numbers from one to 40. This increased the jackpot odds to one in 3.8 million. One draw was held weekly on Saturday night. In May, 1990, the number of draws increased to twice a week, Wednesday and Saturday. The draws continued to air on live television. In June 1996, Megabucks was enhanced to include a feature called, “MegaCash.” This option allowed jackpot winners to take their share of the money available in the jackpot prize pool in a one-time-only, lump sum payment. The cash option was approximately half of the estimated, annuitized jackpot amount. The game format that was available to players in FY08 was the result of changes made to Megabucks in March 1997.



## Vermont Powerball

The Vermont Lottery began offering Vermont Powerball to consumers on July 1, 2003. Powerball is a multi-jurisdictional game that offers multi-million dollar jackpots. In FY08, Powerball was played by selecting five numbers from one to 55. In addition, a sixth Powerball number was selected from one to 42. Players could also multiply their non-jackpot prize by 2, 3, 4 or 5 by selecting the Power Play option. The Power Play option cost an additional \$1 per set of numbers played. The odds of winning the jackpot were 1 in 146.1 million. The jackpot prize was offered in 30 annual installments or in a one-time lump sum cash payment. The cash payment was approximately half the advertised estimated jackpot amount. Winners had 60 calendar days from ticket validation to select a one-time cash payment or annual installments. Since the game’s first draw on April 22, 1992, Powerball draws have been held at ITC Studios in West Des Moines, Iowa. In FY08, Powerball



At that time, the game was modified to select six numbers from one to 42. A seventh number, called the Bonus Number, was also added. The Bonus Number was drawn after the first six numbers were drawn. This seventh number created four more prize levels by adding more ways for players to match their six numbers to the seven numbers drawn. The odds of winning the jackpot increased to one in 5.2 mil-

lion. The number of jackpot payments changed from 20 to 25 annual installments. MegaCash remained a jackpot payment option. Prior to FY02, the jackpot payment option (cash or annual installments) was determined by the player at the time of purchase. This changed in FY02 to allow a jackpot winner 60 days from ticket validation at Vermont Lottery headquarters to elect a one-time cash payment or annual installments. In FY08 Megabucks draws were held at New Hampshire Lottery headquarters in Concord on Wednesday and Saturday at 7:59 PM. Draws were not aired on television. Following the draws, winning numbers “crawls” were aired on WPTZ/WNNE, FOX 44 and WVNY. In FY08 jackpot levels started at a guaranteed annuitized \$300,000 with the highest jackpot amount won reaching \$8.35 million.

**Tri-State Paycheck**

Paycheck tickets first went on sale in January 2007. Paycheck was played by selecting five numbers from one to 39. The top prize was \$2,500 a month for 10 years. The odds of winning the top prize were one in 575,757. The draws were not aired on television.



**Add-A-Play/Fast Play**

In May 2007, Add-A-Play was renamed Fast Play, and the game basics remained the same. Sales began in June of 2006. It is an online game that plays like an instant game and is generated by the lottery terminal at the time of purchase. A player is able to determine instantly whether they won. The game has nine prize levels ranging from \$1 to \$250.



**Tri-State Daily Numbers**

Pick 3 was Vermont’s first on-line game. It began on November 10, 1980. Pick 3 has played the same since the game’s inception – by selecting a combination of three numbers from zero to nine. Pick 4 began on September 3, 1985 and has also played the same since its inception – by selecting a combination of four numbers from zero to nine.



**Vermont Lottery Agents**

In FY08, there were 700 (total throughout the fiscal year) Lottery sales agents in Vermont who sold Powerball, Tri-State products and instant games. Agents received 6% of their total Powerball ticket sales and 5.75% of all other Lottery product sales. In addition, agents received a 1% bonus for selling winning tickets of \$500 and up (agent bonus capped at \$30,000). In FY08, the commission and bonuses paid to agents totaled \$6 million.

Top Five Agents in FY08 Commission Earned:

- 1. \$43,413
- 2. \$38,984
- 3. \$31,682
- 4. \$28,576
- 5. \$28,168

**Tri-State Draws**

In 1997, Tri-State draws no longer aired on live television. All draw equipment was moved from WMUR-TV in Manchester, NH (where the draws were held previously) to the New Hampshire Lottery’s draw room in Concord, NH. The New Hampshire Lottery draw room was built specifically to conduct draws. When Tri-State draws were held in FY08, the following Tri-State employees were present: draw supervisor, draw monitor and independent auditor. All draws were recorded utilizing the following recording devices: 8 mm camera, VHS recorder and 24 hour surveil-

lance camera. After each drawing, the 8 mm footage was stored in a secure off-site facility, where it remains for 14 months.

**Phone & Website**

Approximately 30 minutes after a draw was conducted, winning numbers were updated on the Lottery’s toll free line: 1-800-322-8800 (in VT), and on the Lottery’s website: [www.vtlottery.com](http://www.vtlottery.com).

**Lottery Agents**

Lottery agents received the winning numbers shortly after a draw was conducted. In addition, the Lottery terminal could provide eight days of winning numbers.



**Television**

Winning number crawls were shown on the following stations in FY08:

<b>WPTZ/WNNE</b>	7:20-7:30 PM 8:20-8:30 PM	Tri-State Daily Numbers & Triple Play Tri-State Megabucks
<b>FOX 44</b>	7:28 PM (7-8:00 Sun) 8:15-8:30 PM	Tri-State Daily Numbers & Triple Play Tri-State Megabucks
<b>WVNY</b>	7:15-7:35 PM 8:00-8:45 PM	Tri-State Daily Numbers & Triple Play Tri-State Megabucks
<b>WCAX</b>	11:00 PM	Powerball Drawing

## Responsible Gaming

During FY08, the Vermont Lottery Commission, in association with the Vermont Council on Problem Gambling, began its twelfth year in support of efforts to create awareness of available resources to individuals who have concerns about gambling habits.

## Responsible Play Support

The Lottery's "**Responsible Play**" campaign included the following efforts in FY08:

### **Partnership with the Vermont Council on Problem**

**Gambling:** At the start of the year, the Vermont Lottery and the Vermont Council on Problem Gambling (VCPG) developed a Responsible Play plan. The Vermont Lottery and the VCPG maintained open lines of communication throughout the year, frequently discussing the Vermont Council's needs and made necessary adjustments.

Website: The Vermont Lottery continues to host, manage and edit the VCPG.

**Television Campaign:** All television ads produced for the Vermont Lottery included a "**please play responsibly**" message. In addition, a television ad called, "People," was produced by the Vermont Lottery in collaboration with VCPG, and aired during Problem Gambling Awareness Week. The National Council on Problem Gambling used our VCPG ad as the public service announcement for their campaign.

**Radio Campaign:** All radio ads produced for the Vermont Lottery included a "**please play responsibly**" message. In addition, the Lottery produced a radio ad in conjunction with the "People" television ad. Five percent of the Lottery's radio media was reserved for Responsible Play spots. In addition, many radio stations aired additional spots as public service announcements at no additional cost.

**National Council on Problem Gambling:** The Lottery's Executive Director, Alan Yandow, continued as a member the Board of Directors of the National Council on Problem Gambling.

**Problem Gambling Awareness Week:** During National Problem Gambling Awareness Week, the Lottery only aired Responsible Gaming television and radio.

**Vermont Council Reimbursement:** The Lottery reimbursed the VCPG for costs associated with registration and attendance of conferences dealing with the issue of problem gambling.

**Responsible Play Message:** All print, broadcast and point of sale produced included the "**please play responsibly**" message.

**Responsible Gaming on the Website:** Information about the VCPG and links for other resources were included on the Lottery's website: [www.vtlottery.com](http://www.vtlottery.com).

**Logo and Toll Free Number on Lottery Tickets and Play Slips:** The "**please play responsibly**" logo and the VCPG's toll free number were printed on all Vermont Lottery tickets and play slips.

**18+ and Responsible Message:** Agents prominently displayed "You must be 18 or older to purchase lottery tickets" stickers. These stickers included the "**please play responsibly**" logo and the Vermont Council's toll free number.

**Advertising Guidelines:** Advertising guidelines developed by the Vermont Lottery were observed in the development of all Lottery marketing materials.

**30th Anniversary:** The Vermont Lottery celebrated its 30th anniversary on February 14, 2008! There were several promotions as well as a special anniversary instant ticket in honor of this milestone. The 30th Anniversary ticket offered a \$1 Million Dollar prize in a second chance drawing to be conducted in FY09.

**PLEASE PLAY  
RESPONSIBLY**  
[www.vcpg.org](http://www.vcpg.org)

Helpline: 1-800-522-4700

## Advertising Strategy

Advertising Strategy: The Vermont Lottery's FY08 advertising strategy continued to focus on the fun of playing Lottery games while also stressing the importance of responsible gaming. Promoting Lottery games as a fun entertainment choice was achieved by advertising several promotions, including Paycheck Birthday, 30 Grand Giveaway and a Holiday Raffle game. The advertisements also reinforced that proceeds go to the Vermont Education Fund.

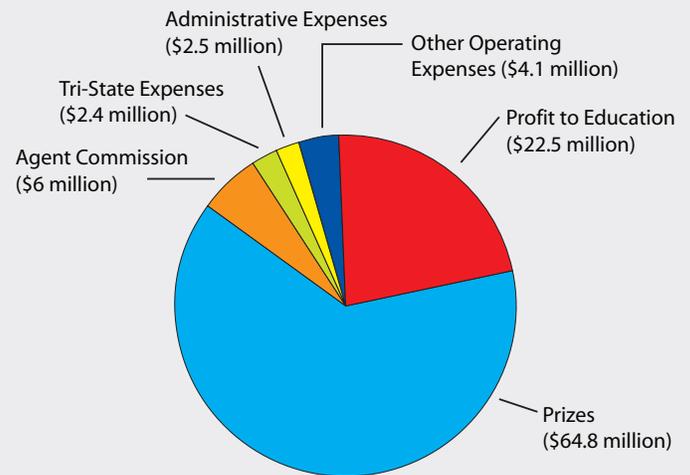
## Media Strategy

The media goals established for FY08 were designed to provide a consistent level of communications, through public relations and advertising, at minimum frequency levels. The strategy was developed to ensure awareness of Vermont Lottery and Tri-State products. The media campaign consisted of a combination of "base game advertising" – in which the Lottery's base games such as Powerball, Megabucks, and Instant Games, were advertised throughout the year and "promotional advertising" – in which media dollars went to support specific short-term promotions.

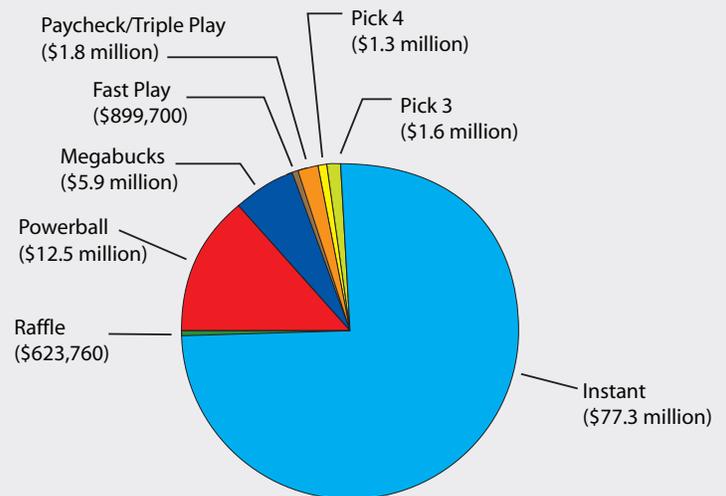
## Winner Awareness

In FY08 the Vermont Lottery commissioned an independent research firm to conduct a demographic study of Vermont Lottery players. 93% of those surveyed indicated their quality of life was good or very good. They were asked questions about their playing habits, preferred ways of receiving information about the Lottery, age education and income. The study showed that the household income of Lottery players was very similar to the census breakdown of income for all households in Vermont – both players and non-players. A copy of the report in its entirety can be found at [www.vtlottery.com/news/playerstudy.asp](http://www.vtlottery.com/news/playerstudy.asp)

## Where the money went:



## Where the sales were:



FY08 ended with overall revenue of \$102,325,680 million. The total contribution to the state's Education Fund was \$22.5 million. In addition to the Education Fund contribution, \$64.8 million was returned to players in the form of prizes, and \$6 million went to local Lottery agents as commissions on sales.

## Sales

Total FY08 sales equaled \$101,985,237  
Ticket sales were as follows:

	<u>2008</u>	<u>2007</u>
Instant	\$ 77,334,789	\$ 79,951,802
Pick 3	1,602,900	1,718,784
Pick 4	1,311,136	1,396,039
Megabucks	5,919,556	5,739,216
Paycheck/Triple Play	1,758,348	2,315,245
Fast Play	899,700	700,115
Powerball	12,535,048	12,692,685
Raffle	623, 760	---
Total Sales	<u>\$101,985,237</u>	<u>\$104,513,886</u>

**Instant ticket** sales were \$77,334,789, representing 75.8% of total sales.

**Pick 3 and Pick 4** combined sales were \$2,914,036, representing 3% of total sales.

**Megabucks** sales were \$5,919,556 this year, representing 6% of total sales.

**Paycheck** sales were \$1,758,348, representing 2% of total sales.

**Fast Play** sales were \$899,700, representing 1% of total sales.

**Powerball** sales were \$12,535,048, representing 12% of total sales. The Lottery received license fees and other receipts of \$15,390. Interest income of \$253,515 was recorded as well as an unrealized gain on investments of \$71,538.

## Operating Expenses

Administrative costs for the Lottery were \$2,498,187, a decrease of \$44,738 from FY07. Administrative costs included salaries, benefits, contracted services, depreciation, equipment, and supplies, which were included in the Lottery's annual operating budget appropriation from the Legislature. This budget appropriation came from Lottery revenues.

**Other Operating Expenses** included Lottery tickets, courier system, agent network expenses and facilities management fees to our online (Powerball) and Instant ticket gaming system vendor, Scientific Games, International. The total cost of operations for FY08 was \$6,611,463, a decrease of \$124,663 over FY07, which includes the administrative costs of \$2,498,187 mentioned above.

## Tri-State Expenses

The Tri-State operating, communications, and facilities management costs totaled \$2,417,816, a decrease of \$88,368 over FY07.

## Prizes and Commissions

As these costs were related to sales, prize expense and local Lottery agent commissions decreased by \$1,591,161 or 2.2% over FY07. Instant games paid an average of 67.6% of sales back to players. The total prizes paid to players in FY08 were \$64,759,920; and the total commissions paid to agents were \$5,969,099.

## Contribution to Vermont Education Fund

The total contribution to the Vermont Education Fund in FY08 was \$22,567,382.

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**Mudgett  
Jennett &  
Krogh-Wisner, P.C.**

Certified Public Accountants #435

The Commissioners  
Vermont Lottery Commission

We have audited the accompanying basic financial statements of the Vermont Lottery Commission, an enterprise fund of the State of Vermont, as of and for the years ended June 30, 2008 and 2007, as listed in the table of contents. These financial statements are the responsibility of the Vermont Lottery Commission's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the Vermont State Lottery and are not intended to present the financial position of the State of Vermont and the results of its operations and cash flows of its proprietary fund types in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Vermont Lottery Commission as of June 30, 2008 and 2007, and the changes in its financial position and its cash flows for the years then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 6, 2008, on our consideration of the Vermont Lottery Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board (GASB). We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Montpelier, Vermont  
October 6, 2008

*Mudgett, Jennett &  
Krogh-Wisner, P.C.*

This discussion of the Vermont Lottery Commission's financial performance provides an overview of the Commission's financial activities for the fiscal year ended June 30, 2008. Please read it in conjunction with the financial statements.

The Vermont Lottery Commission is an enterprise fund of the State of Vermont. The Commission's operations are classified as business-type activities and reported in a manner similar to commercial entities.

## **Financial Highlights**

- Gross revenues for lottery gaming activities decreased by \$2,550,230 or 2.44%.
- Total operating expenses for the year decreased by \$1,616,676 or 1.99%. Of this decrease, prize expense decreased by \$1,460,481, facilities management fees decreased by \$111,483, agent commissions decreased by \$130,680, Tri-State expenses decreased by \$88,368 and all other operating expenses increased by \$174,336.
- Nonoperating revenue in FY 2008 included an unrealized gain on investments of \$71,538. The total investment income of \$325,053 resulted in an overall increase of \$140,321 from the nonoperating revenue in FY 2007.
- Income before operating transfers (net revenue) decreased by \$793,233.

## **Assets and Net Assets**

The assets of the Commission are primarily cash and investments held for operating purposes. Total assets at June 30, 2008, of \$6,971,904 include capital assets of \$67,202, restricted investments of \$2,345,849 and other operating assets such as cash and cash equivalents, accounts receivable and inventory of \$4,558,853. Net assets retained by the Commission are \$590,936.

Total assets at June 30, 2007, of \$6,899,933 include capital assets of \$91,014, restricted investments of \$2,663,068 and other operating assets such as cash and cash equivalents, accounts receivable and inventory of \$4,145,851. Net assets retained by the Commission at June 30, 2007 were \$580,780.

## **Liabilities**

The Commission's liabilities consist of operating liabilities and obligations for payment of prizes to lottery winners. Total liabilities at June 30, 2008, of \$6,380,968 include long-term liabilities for prize obligations of \$1,686,831, cash advances from the State of \$300,000 and other operating liabilities of \$4,394,137.

Total liabilities at June 30, 2007, of \$6,319,153 include long-term liabilities for prize obligations of \$2,079,462, cash advances from the State of \$300,000 and other operating liabilities of \$3,939,691.

**Sales**

The following shows ticket sales by game:

	<u>2008</u>	<u>2007</u>
Instant scratch off games	\$77,334,789	\$79,951,802
Online Games:		
Pick 3	1,602,900	1,718,784
Pick 4	1,311,136	1,396,039
Triple Play	-	1,053,075
Paycheck	1,758,348	1,262,170
Fast Play	899,700	700,115
Raffle	623,760	-
Powerball	12,535,048	12,692,685
Megabucks	<u>5,919,556</u>	<u>5,739,216</u>
<b>Total sales</b>	<b><u>\$101,985,237</u></b>	<b><u>\$104,513,886</u></b>

**Prizes**

In general, prize expense by game will increase or decrease from year to year in proportion to the increase or decrease in sales for a particular game. Prize expense for the instant games product category is controllable, to a large degree, by printing a predetermined number and value of winning tickets in the production of each instant game. Prize expense for online games is predetermined by design to yield a certain ratio of prizes to sales over a large number of drawings. Currently for online games the Commission has designated that 50% of online sales revenue be reserved for prize awards. Each of these lottery products actual prize payout is determined by lottery players' luck in matching the particular set of numbers randomly selected in each drawing for each game. If the value of prizes for the winning tickets selected is not equal to the 50% of sales revenue, the difference between the 50% prize pool and the value of the winning tickets is contributed to either a jackpot pool, in the case of Tri-State Megabucks or the MUSL Powerball game, or is reported as prize contingencies by the Tri-State Lotto Commission in the case of Pick 3, Pick 4 or Paycheck.

	<u>2008</u>	<u>2007</u>
Prize expense - Instant scratch off games	\$52,336,323	\$53,850,320
Prize expense - Online games	<u>12,423,597</u>	<u>12,370,081</u>
	<u>\$64,759,920</u>	<u>\$66,220,401</u>

**Other Potentially Significant Factors**

The financial position and operating results for 2008 were not able to keep pace with 2007 due primarily to decreased Instant scratch off sales despite an increase in Megabucks sales which enjoyed a 59 draw rollover period in FY 2008. The Lottery offered a Raffle for the first time in FY 2008 which helped sales some, but not enough to overcome the decline in Instant sales. The Lottery replaced Tri-State Tripleplay with a new game, Tri-State Paycheck in January 2007 and continued to offer the Tri-State promotional games known as Fast Play in 2008.

The Lottery is a highly visible governmental activity. Its mission is to operate a State Lottery that will produce the maximum amount of net revenue consonant with the dignity of the State and general welfare of the people. There are a number of revenue-enhancing opportunities generally available to the lottery industry. These options, if deemed to be consonant with the general welfare of the people by those in the executive branch and/or legislature, may be considered in future years.

<b>ASSETS</b>	<b>2008</b>	<b>2007</b>
Current assets:		
Cash and cash equivalents (Note 2)	\$ 2,550,688	\$ 2,263,502
Accounts receivable (Note 5)	1,629,558	1,492,856
Due from the State Education Fund	23,513	-
Due from the State General Fund	3,169	-
Inventory (Note 6)	<u>351,925</u>	<u>389,493</u>
Total current assets	<u>4,558,853</u>	<u>4,145,851</u>
Restricted and noncurrent assets:		
Investments (Note 4)	2,345,849	2,663,068
Property and equipment,		
less accumulated depreciation (Note 7)	<u>67,202</u>	<u>91,014</u>
Total restricted and noncurrent assets	<u>2,413,051</u>	<u>2,754,082</u>
Total assets	<u>\$ 6,971,904</u>	<u>\$ 6,899,933</u>
 <b><u>LIABILITIES AND NET ASSETS</u></b>  		
<b>LIABILITIES:</b>		
Current liabilities:		
Accounts payable (Note 8)	\$ 524,556	\$ 627,601
Accrued leave	79,508	72,118
Accrued payroll	79,571	65,074
Due to the State Education Fund	-	115,543
Current - Due to winners (Note 9)	487,209	483,334
Reserve for future and unclaimed prizes (Note 10)	3,040,848	2,419,723
Deferred revenue (Note 11)	<u>182,445</u>	<u>156,298</u>
Total current liabilities	<u>4,394,137</u>	<u>3,939,691</u>
Liabilities payable from restricted assets:		
Non-current - Due to winners (Note 9)	1,686,831	2,079,462
Cash advances by State Treasurer	<u>300,000</u>	<u>300,000</u>
Total long-term liabilities	<u>1,986,831</u>	<u>2,379,462</u>
Total liabilities	<u>6,380,968</u>	<u>6,319,153</u>
 <b>NET ASSETS:</b>		
Invested in capital assets	67,202	91,014
Unrestricted (Note 12)	<u>523,734</u>	<u>489,766</u>
Total net assets	<u>590,936</u>	<u>580,780</u>
Total liabilities and net assets	<u>\$ 6,971,904</u>	<u>\$ 6,899,933</u>

	<u>2008</u>	<u>2007</u>
<b>OPERATING REVENUES:</b>		
Ticket sales	\$ 101,985,237	\$ 104,513,886
Agents' license fees and other receipts	15,390	36,971
Total operating revenues	<u>102,000,627</u>	<u>104,550,857</u>
<b>OPERATING EXPENSES:</b>		
Prize expense	64,759,920	66,220,401
Commissions - agents	5,969,099	6,099,779
Personal services	1,285,947	1,227,098
Lottery tickets	1,270,445	1,100,219
Other operating expenses	565,936	658,722
Advertising	459,324	453,325
Depreciation	23,812	38,159
Supplies	13,168	15,621
Instant ticket dispensers	57,487	63,440
Courier system	233,816	224,792
Facilities management fee - instant	881,814	884,473
Facilities management fee - online	1,213,338	1,322,162
Agent Network Expenses	438,110	412,338
MUSL expenses	8,110	(11,895)
Tri-State expenses	2,417,816	2,506,184
Total operating expenses	<u>79,598,142</u>	<u>81,214,818</u>
<b>OPERATING INCOME</b>	<u>22,402,485</u>	<u>23,336,039</u>
<b>NONOPERATING REVENUES (EXPENSES):</b>		
Loss on disposal of fixed assets	-	(91)
Investment income	325,053	184,823
Total nonoperating revenues (expenses)	<u>325,053</u>	<u>184,732</u>
<b>INCOME BEFORE OPERATING TRANSFERS</b>	22,727,538	23,520,771
<b>NET PROFIT TRANSFERRED TO THE STATE OF VERMONT EDUCATION FUND</b>	(22,567,382)	(23,422,425)
<b>TRANSFER TO VERMONT DEPARTMENT OF HEALTH</b>	<u>(150,000)</u>	<u>(150,000)</u>
<b>INCREASE (DECREASE) IN NET ASSETS</b>	10,156	(51,654)
<b>NET ASSETS, beginning of year</b>	<u>580,780</u>	<u>632,434</u>
<b>NET ASSETS, end of year</b>	<u>\$ 590,936</u>	<u>\$ 580,780</u>

**STATEMENTS OF  
CASH FLOWS**

FOR THE YEARS ENDED JUNE 30, 2008 AND 2007 • PAGE 1 OF 2

VERMONT LOTTERY COMMISSION  
ANNUAL REPORT  
FISCAL YEAR 2008

	<u>2008</u>	<u>2007</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>		
Cash received from customers	\$ 101,874,682	\$ 103,515,655
Cash paid for prizes and agents' commissions	(70,459,082)	(72,267,696)
Cash paid for management fees, operations and other	(7,665,577)	(7,265,036)
Cash paid to employees for services	(1,264,060)	(1,229,300)
Other operating revenue	15,390	36,971
Net cash provided by operating activities	<u>22,501,353</u>	<u>22,790,594</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>		
Operating transfers	(22,856,438)	(23,445,259)
Net cash used in noncapital financing activities	<u>(22,856,438)</u>	<u>(23,445,259)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>		
Acquisition of property and equipment, net	-	(19,339)
Net cash used in capital and related financing activities	<u>-</u>	<u>(19,339)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>		
Investment income	397,199	184,215
Proceeds from maturities of investments, net	245,072	366,516
Net cash provided by investing activities	<u>642,271</u>	<u>550,731</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	287,186	(123,273)
<b>CASH AND CASH EQUIVALENTS, beginning of year</b>	<u>2,263,502</u>	<u>2,386,775</u>
<b>CASH AND CASH EQUIVALENTS, end of year</b>	\$ <u><u>2,550,688</u></u>	\$ <u><u>2,263,502</u></u>

	<u>2008</u>	<u>2007</u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES:</b>		
Operating income	\$ <u>22,402,485</u>	\$ <u>23,336,039</u>
Adjustments to reconcile operating income to net cash provided by operating activities -		
Depreciation	23,812	38,159
(Increase) decrease in the following assets:		
Accounts receivable	(136,701)	(985,587)
Inventory	37,568	33,352
Due from the State	(3,169)	-
Increase (decrease) in the following liabilities:		
Accounts payable	(103,045)	364,645
Accrued salaries and benefits	21,887	(2,202)
Due to winners	(388,756)	(366,516)
Reserve for future and unclaimed prizes	621,125	385,348
Deferred revenue	<u>26,147</u>	<u>(12,644)</u>
Total adjustments	<u>98,868</u>	<u>(545,445)</u>
Net cash provided by operating activities	\$ <u><u>22,501,353</u></u>	\$ <u><u>22,790,594</u></u>

## 1. Summary of significant accounting policies:

The Vermont Lottery Commission (the Lottery) was created by an enactment of the Vermont State Legislature and signed into law by the Governor on April 27, 1977. Title 31, Chapter 14 of the Vermont Statutes is the law under which the Lottery operates. The Lottery is an enterprise fund of the State of Vermont and is managed by a five-member Commission appointed by the Governor for three-year terms. The Commission, by law, has the authority to operate the State lottery, determine the type and forms of lottery games, set the price of lottery tickets, determine the number and size of prizes, select the ticket sales locations and may enter into agreements with another state or states to provide for the operation of the Lottery.

Fiscal operations of the Lottery commenced in October, 1977. The Lottery's net revenue was transferred to the State of Vermont's General Fund through June 30, 1998. Beginning July 1, 1998, the Lottery's revenue is committed to funding public education, and Lottery net revenue is transferred to the State of Vermont Education Fund on a monthly basis.

The Lottery entered into a compact with the states of Maine and New Hampshire known as the Tri-State Lotto. The compact was enacted to implement the operation of Tri-State Lotto for the purpose of raising additional revenue for each of the party states. Vermont's portion of the Tri-State Lotto operations is accounted for by the Lottery.

In July 2003, the Lottery entered into an agreement with the Multi-State Lottery Association (MUSL) for the inclusion of the Powerball game.

**A. Reporting entity** - The Lottery is included in the State of Vermont's financial statements as an enterprise fund.

In accordance with governmental accounting and financial reporting standards, there are no component units to be included within the Lottery's financial statements as a reporting agency.

**B. Measurement focus and basis of accounting** - The financial statement presentation follows the recommendations of the Governmental Accounting Standards Board (GASB) in its Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*. The Lottery uses the economic resources measurement focus and the accrual basis of accounting whereby revenues are recorded when earned and expenses are recorded when the obligation for payment is incurred. The Lottery is classified as an enterprise fund of the governmental proprietary fund type. Enterprise funds account for operations similar to private business enterprises where the intent of the Legislature is that costs are to be financed or recovered primarily through user charges, or where the Legislature has decided that periodic determination of revenue earned, expenses incurred or net income is appropriate. Under this basis of accounting and measurement focus, the Lottery applies all GASB pronouncements and Financial Accounting Standards Board (FASB) Statements and interpretations issued on or before November 30, 1989, except those that conflict with a GASB pronouncement. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The Lottery has elected not to follow subsequent private sector guidance.

**1. Summary of significant accounting policies (continued):**

**C. Revenue recognition** - Sales of instant lottery tickets are made to licensed retailers who market the tickets to the public on a commission basis. Revenue is recognized when the books of tickets are settled with the retailers. Tickets activated, but not sold by retailers, may be returned for credit. Sales of online lottery tickets are made to licensed retailers who market the tickets through the use of computerized terminals on a commission basis. Ticket revenue is recognized weekly. Tickets sold in advance of future drawing dates are recorded as deferred revenue until the ticket becomes valid for a drawing.

**D. Expenses** - Commissions and fees for the instant and online games are recognized weekly. Administrative expenses, such as salaries, benefits, contracted services, depreciation, equipment and supplies are included in the Lottery's annual operating budget appropriation from the Legislature. This budget appropriation came from Lottery revenues. Other Lottery operating expenses, which will vary with product sales volume, such as lottery tickets, courier system, agent network expenses and facilities management fees for the gaming systems vendor are considered "cost of goods", are part of an authorized amount approved by Finance and Management, and are derived from Lottery revenues. In addition, Vermont State Statute Title 31, Chapter 14, §658 provides that agent commissions may not exceed 6.25% of gross receipts and bank commissions may not exceed 1% of gross receipts. The statutes also provide that the Lottery must pay out no less than 50% of gross receipts as prizes.

**E. Cash and cash equivalents** - Cash includes demand deposits and short-term investments with a maturity date within three (3) months of the date acquired by the Lottery except for amounts included in the investment account.

**F. Investments** - Investments with readily determinable fair market values are reported at their fair market values on the balance sheet. The Lottery's policy is to retain in net assets the unrealized gains and losses on long-term investments held for the purpose of paying long-term installment prizes due to winners. This policy is consistent with the provision for apportionment of Lottery revenues in Title 31, Chapter 14, §654 (11)(A).

**G. Property and equipment** - Property and equipment are stated at cost, recorded as a capital asset based on the nature of the item and depreciated over the estimated useful life of the asset. Capital assets are defined by the Lottery as assets with an initial individual cost of more than \$5,000 and a useful life of more than two years. Capitalized costs include freight-in, licenses, title application and any other costs required to establish the initial operation of the asset. Improvements and additions to an asset are capitalized. Maintenance and repair costs are not capitalized. Depreciation expense is calculated using the straight-line method over the estimated lives of the assets which are:

Office furniture and equipment	3-7 years
Leasehold improvements	10-15 years

**H. Compensated absences** - Lottery employees are entitled to certain compensated absences based on their length of employment. Generally, compensated absences either vest or accumulate and are accrued when they are earned. Sick leave does not accrue beyond annual use.

**I. Advertising** - Advertising costs are expensed as incurred.

**1. Summary of significant accounting policies (continued):**

**J. Annuities** - The Lottery is the owner of two annuities that were purchased for grand prizes won by two individuals in 1995. The cost of the annuities was charged against the reserve for future prizes at the time of purchase. The annuities were purchased from the following insurance company and have the following expiration dates:

<u>Insurance Company</u>	<u>Annuity Expiration Date</u>
Keyport Life Insurance Company	November 14, 2014
Keyport Life Insurance Company	December 15, 2014

**K. Estimates** - The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**L. Risk management** - The Lottery is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; injuries to individuals; and natural disasters. These are managed by the State of Vermont on behalf of the Lottery.

**2. Cash and cash equivalents:**

**Custodial credit risk - deposits** - Custodial credit risk is the risk that in the event of a bank failure, the Lottery's deposits may not be returned to it. The Lottery does not have a deposit policy for custodial credit risk. As of June 30, 2008, all of the Lottery's bank balance of \$1,013,367 was insured or collateralized. As of June 30, 2007, all of the Lottery's bank balance of \$1,782,346 was insured or collateralized. Collateralized amounts are held by the pledging bank's trust department in the Lottery's name.

**3. Cash with State of Vermont Treasurer:**

Cash with the State Treasurer represents cash held by the Vermont State Treasurers' Office for the purpose of funding expenditures of the Lottery and transfers to the State of Vermont Education Fund. The expenditures are provided for by an appropriation from the State of Vermont which is derived from Lottery revenues for the operation of the Lottery. The balance in this account is reduced by transfers of net revenue of the Lottery to the State of Vermont Education Fund. There is a surplus in this account at June 30, 2008 and 2007 due to the timing of transfers out of the other cash accounts.

**4. Investments/due to winners:**

Investments at June 30, 2008 and 2007 were as follows:

	<u>2008</u>	<u>2007</u>
Money Market Funds	\$ 100,000	\$ 100,000
U.S. Treasury Strips	1,701,730	1,959,541
Annuity contracts	<u>544,119</u>	<u>603,527</u>
	<u>\$ 2,345,849</u>	<u>\$ 2,663,068</u>

**Interest rate risk** - The Lottery purchases investments in government securities that will mature in future years to pay multi-year payment prizes won by certain instant ticket winners (see Note 9). These are held by the Trust Department of the Chittenden Bank in Burlington, Vermont, and are reported at market value. The Lottery also owns two annuity contracts purchased for winners which are reported at amortized cost. Because these investments are scheduled to be paid to winners as they mature, the Lottery has an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit, and custodial credit risk** - Investments in the two annuity contracts are both with Keyport Life Insurance Company (see Note 1.J.). These contracts are unrated.

Investments and Due to winners as of June 30, 2008 are \$2,345,849 and \$2,174,040, respectively. Investments and Due to winners as of June 30, 2007 are \$2,663,068 and \$2,562,796, respectively.

**5. Accounts receivable:**

Accounts receivable at June 30 consisted of the following:

	<u>2008</u>	<u>2007</u>
MUSL	\$ 615,192	\$ 543,414
Tri-State	56,285	65,374
Instant Agents	595,227	485,294
Instant Chains	75,294	65,849
Online Agents	295,699	289,684
Online Chains	<u>43,434</u>	<u>45,285</u>
Total	1,681,131	1,494,900
Less: Allowance for doubtful accounts	<u>(51,573)</u>	<u>(2,044)</u>
Net accounts receivable	<u>\$ 1,629,558</u>	<u>\$ 1,492,856</u>

## 6. Inventory:

The Lottery had inventory consisting of lottery tickets on hand and prizes valued at a cost of \$333,175 and \$18,750 at June 30, 2008 and \$299,143 and \$90,350 at June 30, 2007, respectively.

## 7. Property and equipment:

The following is a summary of changes in property and equipment during the fiscal years.

### 2008

	Balance July 1, 2007	Additions	Retirements	Balance June 30, 2008	Accumulated Depreciation	Net Property & Equipment June 30, 2008
Computer equipment	\$ 41,239	\$ -	\$ -	\$ 41,239	\$ (41,239)	\$ -
Furniture & fixtures	56,114	-	-	56,114	(50,072)	6,042
Other equipment	130,754	-	-	130,754	(100,855)	29,899
Leasehold improvements	49,635	-	-	49,635	(18,374)	31,261
	<u>\$ 277,742</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 277,742</u>	<u>\$ (210,540)</u>	<u>\$ 67,202</u>

### 2007

	Balance July 1, 2006	Additions	Retirements	Balance June 30, 2007	Accumulated Depreciation	Net Property & Equipment June 30, 2007
Computer equipment	\$ 41,239	\$ -	\$ -	\$ 41,239	\$ (40,838)	\$ 401
Furniture & fixtures	56,114	-	-	56,114	(46,262)	9,852
Other equipment	122,359	19,339	(10,944)	130,754	(86,517)	44,237
Leasehold improvements	49,635	-	-	49,635	(13,111)	36,524
	<u>\$ 269,347</u>	<u>\$ 19,339</u>	<u>\$ (10,944)</u>	<u>\$ 277,742</u>	<u>\$ (186,728)</u>	<u>\$ 91,014</u>

**8. Accounts payable:**

The Lottery's accounts payable consisted of the following at June 30:

	<u>2008</u>	<u>2007</u>
Tri-State	\$ 184,105	\$ 189,125
MUSL	140,758	146,014
Vendors	<u>199,693</u>	<u>292,462</u>
	<u>\$ 524,556</u>	<u>\$ 627,601</u>

**9. Due to winners:**

Presented below is a summary of requirements to maturity for long-term installment prizes due to winners awarded as of June 30, 2008, and payable through the year 2024:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Current portion:			
Fiscal year -			
2009	<u>\$ 487,209</u>	<u>\$ 46,791</u>	<u>\$ 534,000</u>
Long-term:			
Fiscal year -			
2010	373,868	56,132	430,000
2011	185,272	44,728	230,000
2012	183,452	46,548	230,000
2013	182,273	47,727	230,000
2014	181,748	48,252	230,000
2015-2019	426,489	223,511	650,000
2020-2024	<u>153,729</u>	<u>206,271</u>	<u>360,000</u>
Total long-term portion	<u>1,686,831</u>	<u>673,169</u>	<u>2,360,000</u>
Total requirements to maturity	<u>\$2,174,040</u>	<u>\$ 719,960</u>	<u>\$2,894,000</u>

Due to winners represents annual payments owed to jackpot winners and is fully funded by investments in U.S. Government Treasury Strips and annuities that mature on a schedule coinciding with the installments (see Note 4).

**10. Prize expense and reserve for future and unclaimed prizes:**

By law, the Lottery must pay a minimum of 50% of gross revenue to participants in the form of prizes. Prize expense is calculated on the basis of total sales multiplied by an approved prize payout percentage. The reserve for future and unclaimed prizes is increased by the prize expense as calculated and reduced by the dollar value of prizes actually paid out. Unclaimed prizes from online games can be used for special prizes, to supplement regular prizes or in the case of instant games can be transferred to the State of Vermont Education Fund for State and local funding of public education.

**10. Prize expense and reserve for future and unclaimed prizes (continued):**

For instant games, the Lottery calculated prize expense at varying percentages according to game design ranging from 64% to 75% for the years ended June 30, 2008 and 2007.

In September 1985, the states of Vermont, Maine and New Hampshire instituted Tri-State Megabucks, with a calculated prize expense of 50% of ticket sales. Megabucks ticket sales in Vermont were approximately \$5.9 million for the year ended June 30, 2008 and \$5.7 million for the year ended June 30, 2007.

The Lottery began offering the Pick 3 and Pick 4 daily numbers games in November 1980 and September 1985, respectively, with calculated prize expense of 50% of ticket sales. Effective June 1995 the daily numbers games, Pick 3 and Pick 4, became Tri-State games. Pick 3 and Pick 4 sales in Vermont were approximately \$2.9 million for the year ended June 30, 2008 and \$3.1 million for the year ended June 30, 2007.

The Tri-State Lotto Commission's net assets for the years ending June 30, 2008 and 2007 were \$15,613,152 and \$12,396,107, respectively. Of these amounts, \$4,095,585 represented designated prize reserves for each year, and \$11,517,567 and \$8,300,521 represented unrealized gains on investments held for installment prize obligations for the years ended June 30, 2008 and 2007, respectively. The Tri-State Lotto Commission's annual financial report may be obtained by writing to the Tri-State Lotto Commission, 1311 US Route 302, Barre, Vermont 05641.

Effective July 1, 2003, the Lottery became a member of the Multi-State Lottery Association (MUSL) which operates online games on behalf of participating state lotteries. Each MUSL member sells game tickets through its agents and makes weekly wire transfers to the MUSL in an amount equivalent to the member's share of the estimated grand prize liability. Each MUSL member pays non-jackpot prizes directly to the winners. The MUSL operates the Powerball game, as well as the Power Play feature associated with Powerball. Participating lotteries are required to maintain deposits with MUSL for contingency reserves to protect MUSL from unforeseen prize liabilities. The money in this reserve fund is refundable to MUSL members if the MUSL disbands or if a member leaves the MUSL Board. Vermont Powerball sales were approximately \$12.5 million for the year ended June 30, 2008 and approximately \$12.7 million for the year ended June 30, 2007. On behalf of the Lottery, the MUSL held in trust prize reserve accounts for Powerball and Power Play of \$115,025 and \$391,085, respectively, for the fiscal year ended June 30, 2008 and \$123,325 and \$369,323, respectively, for the fiscal year ended June 30, 2007. The MUSL annual financial report may be obtained by writing to the Multi-State Lottery Association, 4400 N.W. Urbandale Drive, Urbandale, Iowa 50322-7919.

In July 2005, the states of Vermont, Maine, and New Hampshire began Triple Play with an estimated overall payout of 57% of ticket sales. Triple Play is a joint venture between Tri-State and Vermont. It was a two dollar game, one dollar of sales being recognized by Tri-State with an estimated payout of 50%, the other dollar of sales recognized by the Vermont Lottery with an estimated payout of 64%. The total sales in Vermont for Triple Play were approximately \$1.1 million for the year ended June 30, 2007.

In January 2007, Tri-State replaced Triple Play with a new two dollar game, Paycheck, with an estimated payout of 50%. The sales in Vermont for Paycheck were approximately \$1.8 million for the fiscal year ended June 30, 2008 and \$1.3 million for the fiscal year ended June 30, 2007.

**11. Deferred revenue:**

Deferred revenue consists of subscription receipts for the Megabucks game and Advance tickets sold for the Powerball game. The revenue will be recognized as the drawings are held.

**12. Net assets:**

Net assets invested in capital assets of \$67,202 includes furniture, equipment and leasehold improvements net of depreciation. Unrestricted net assets at June 30, 2008 include net assets reserved for inventory of \$351,925 and for unrealized gains on investments held for the purpose of paying long-term installment prizes due to winners of \$171,809. These reserves are consistent with the provision for apportionment of Lottery revenues in Title 31, Chapter 14, §654(11)(A) & (B).

### 13. Appropriations:

The following are the cash basis appropriations compared to expenses at June 30:

	<u>2008</u>	<u>2007</u>
Appropriation	\$ 2,576,835	\$ 2,478,899
Expenses	<u>2,413,086</u>	<u>2,361,425</u>
Variance	<u>\$ 163,749</u>	<u>\$ 117,474</u>

At June 30, 2008, \$72,531 was encumbered for personal services and equipment purchases. At June 30, 2007, \$48,563 was encumbered for personal services and equipment purchases.

### 14. Retirement plan:

The Vermont State Retirement System (VSRS), a defined benefit plan, covers substantially all Lottery employees except employees hired in a temporary capacity. Membership in the system is a condition of employment. The membership consists of employees who belong to the original contributory system with a contribution range of 5.1% to 6.98% of payroll (Groups A, C and D), vested members of the non-contributory system (Group E) as well as members of a new contributory system whose current contribution rate is 3.35% (Group F). All eligible employees of the Lottery are Group F members. The total amount of employer contributions was \$86,579. The Lottery's current year payroll for all employees totaled \$892,591 all of which is covered payroll for the plan. Funding and benefit information for this plan is maintained in the aggregate, not by Agency or Commission. Additional information regarding this plan is available upon request from the State of Vermont.

### 15. Deferred compensation:

The State offers its employees a deferred compensation plan created in accordance with section 457 of the Internal Revenue Code. The plan, available to all Lottery employees, permits them to defer a portion of their current salary until future years. The deferred compensation is not available to the employees until termination, retirement, death or an unforeseeable emergency.

In compliance with Federal mandates, the Vermont State Retirement Board adopted a Plan Trust Declaration for the State of Vermont's Deferred Compensation Plan effective January 1, 1999. The Federal mandate was established to protect the assets of deferred compensation plans by requiring the assets be placed in a trust to be used for the sole purpose of plan participants. After January 1, 1999, the plan assets are no longer considered assets of the State of Vermont.

### 16. Concentrations:

The Lottery utilizes Scientific Games International (SGI), a service organization, to process all of its online games and generate the accounting reports the Lottery uses to record this activity. The Lottery also utilizes SGI to produce, validate and settle its instant ticket lottery games. Other service providers are available; however, an interruption in service by SGI could have an adverse impact on the Lottery's revenues.

### 17. Commitments:

The State of Vermont entered into an agreement on behalf of the Lottery for office space. The lease commenced September 1, 2004 for ten years. The annual rent is \$129,675 for the first five years and \$142,576 for the remaining five years through August 31, 2014. The annual rent was \$129,675 for the years ended June 30, 2008 and 2007.

The Lottery had a two-year agreement with Scientific Games International to print instant game tickets through January 15, 2008 with an option to renew for two, one-year extensions. The Lottery chose to exercise its option on the first one-year extension through January 15, 2009. The total cost of the contract is not to exceed \$4.25 million.

The Lottery is contracted with Scientific Games International to provide for the operation of an online gaming system through June 30, 2010. The estimated total contract price is approximately \$45 million over the ten-year contract.

**Mudgett  
Jennett &  
Krogh-Wisner, P.C.**

Certified Public Accountants #435

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

The Commissioners  
Vermont Lottery Commission

We have audited the basic financial statements of the Vermont Lottery Commission (the Lottery) as of and for the year ended June 30, 2008, and have issued our report thereon dated October 6, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Vermont Lottery Commission's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Vermont Lottery Commission's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Lottery's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Lottery's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Lottery's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Lottery's internal control.

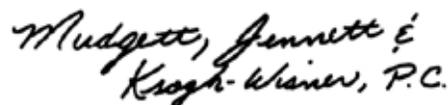
Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Lottery's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Lottery, management and the State of Vermont and is not intended to be and should not be used by anyone other than those specified parties.

Montpelier, Vermont  
October 6, 2008





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**Vermont Lottery Staff:**

Aimee Drown

Lou Chap

Alan Yandow

Mark Anderson

Ann-Marie Mears

Mark Cayia

Beth Plante

Mary Cassani

Carole Lacasse

Meredith Putvain

Connie Goss

Michael Lancour

Efe Cimrin

Sylvia Buzzell

Ellen Pulsifer

Timothy White

Fran McAvoy

Wendy Dickinson

Glenn Clifton

Hadley Melendy